1	STATE OF NEW HAMPSHIRE
2	PUBLIC UTILITIES COMMISSION
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4	August 25, 2021 - 9:04 a.m. 21 South Fruit Street
5	Suite 10 Concord, NH
6	
7	[Hearing also conducted via Webex]
8	RE: DE 21-119
9	PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE d/b/a EVERSOURCE ENERGY:
LO	Proposed Tariff Amendments to Residential Time-of-Day Rate.
L1	(Prehearing conference)
L 2	
L 3	PRESENT: Chairwoman Dianne H. Martin, Presiding
L 4	Commissioner Daniel C. Goldner
L 5	Doreen Borden, Clerk Corrine Lemay, PUC Hybrid Hearing Host
L 6	colline Lemay, roc hyplic healing host
L 7	APPEARANCES: Reptg. Public Service Company of
	New Hampshire d/b/a Eversource Energy: Jessica A. Chiavara, Esq.
L 8	Reptg. New Hampshire Dept. of Energy:
L 9	Brian D. Buckley, Esq. (Regulatory Support Division)
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21	
22	
23	Court Reporter: Steven E. Patnaude, LCR No. 52
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PROCEEDING

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CHAIRWOMAN MARTIN: We're here this morning in Docket DE 21-119 for a prehearing conference regarding the Eversource proposed tariff amendments to its Residential Time-of-Day rate.

Let's take appearances to start. And I see Ms. Chiavara. Why don't we start with you.

MS. CHIAVARA: Good morning, Chair Martin and Commissioner Goldner. Jessica Chiavara, here on behalf of Public Service Company of New Hampshire, doing business as Eversource Energy. And today I have with me Edward Davis.

CHAIRWOMAN MARTIN: All right. Thank you. And for the Department of Energy? I think you're on mute.

MR. BUCKLEY: One of these days I'll figure that out.

Good morning, Madam Chair and
Commissioner Goldner. My name is Brian D.
Buckley. And I am here today representing the
Department of Energy's Regulatory Support
Division.

1 CHAIRWOMAN MARTIN: Okay. Thank you. 2. And I do not see Mr. Kreis. So, we will move on. 3 There is no one else here that is 4 appearing, correct? 5 MR. BUCKLEY: Correct. I understand 6 that Mr. Kreis has a flight today from Chicago 7 back to New Hampshire. So, he may not be at this prehearing conference or this afternoon's 8 prehearing conference. 9 10 I do know that Clean Energy NH had 11 filed to be added to the service list, filed a 12 request to be added to the service list, and 1.3 plans to file a request for intervention, but has 14 not done so yet. To the extent that a late-filed request 15 16 comes in, I would just probably note in the 17 report out on the tech session the parties' 18 position on that late-filed request, and then we can take care of that intervention in that 19 20 manner. 2.1 CHAIRWOMAN MARTIN: Okay. Thank you, 2.2 Mr. Buckley. 23 All right. Any preliminary issues, 24 before we hear your positions on this?

MR. BUCKLEY: The Department of Energy Regulatory Support Division does have two preliminary issues to raise, I think that might be helpful.

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So, this is my first prehearing conference since the reorganization took place.

And I plan to raise these two issues here for the Commission, and to also include them in the report on the technical session that follows the prehearing conference, allowing the Commission the choice of either ruling on them from the Bench here today, or, in that determination, that response to the report on the technical session that follows the prehearing conference. The first has to do with hearing scheduling, and the second has to do with Excel versions of petition attachments.

So, I'll start with hearing scheduling.

It might be helpful to better understand the

PUC's preference for arranging hearing dates for
a procedural schedule. One approach would be to

simply provide for hearings "during the month of

X" or "in the two weeks at the end of month X" in

our proposed procedural schedule, and let the

Commission decide on the dates, without the input of the parties. Another approach would be for one of the docket participants, such as the attorney with the Department of Energy, to communicate with both the PUC Docket Manager, who I think is Jody Carmody, and the Parties themselves to find dates that might work for everyone, while circulating a procedural schedule for review before a proceeding.

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There is an elegance in the simplicity of that first approach, but it does run the risk of scheduling conflicts with the parties. As to the second approach, which looks more like how it used to be done prior to the reorganization, RSA 12:P-5, VII, provides that, "other than for administrative functions, department employees shall not communicate with the public utilities commission and its staff in connection with any issue in a matter pending before the commission or the department, except upon notice and opportunity for all parties to participate." A reasonable interpretation of that provision would be that scheduling hearings might be a administrative function.

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1
                   Now, I'll move to the Excel filings
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         issue.
                 In a recent order, --
                   CHAIRWOMAN MARTIN: Mr. Buckley?
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                   MR. BUCKLEY: Yes.
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                    CHAIRWOMAN MARTIN: Why don't we -- why
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         don't we address that first issue first. And I
 7
         don't know if Ms. Chiavara would like to weigh
              I think I can quickly answer that question.
                   MS. CHIAVARA: I'll defer to the Chair
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         to answer the question.
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                   CHAIRWOMAN MARTIN: All right.
                                                    Thank
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         you.
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                    I think that the preference would be to
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         have you identify the "month of X", as opposed to
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         have -- it's a challenge coordinating all of the
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         schedules, even on this side. And, so, if you
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         provide some general timing, or even multiple
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         dates. But "month of X" is, obviously, a good
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         target. We can land there. And then, if there
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         is a conflict, just simply file something, just
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         as you would do in court, indicating there's a
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         conflict, and request a continuation to a
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         different date, and we will do our very best to
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         accommodate that.
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1 I think that's probably the most 2. manageable approach in the new structure. 3 MR. BUCKLEY: Thank you. That's very 4 help. 5 CHAIRWOMAN MARTIN: Go ahead with two. 6 MR. BUCKLEY: So, now, I'll move to the 7 Excel filings. In a recent order, the Commission 8 directed one of the utilities, I think it was the 9 one before today, to, on a going-forward basis, 10 11 provide the Commission with the live Excel 12 versions of the pdf attachments to any of its 1.3 filings. 14 It's, as I'm sure the Commission knows, 15 incredibly helpful to have those live Excel files 16 with all equations intact, and preferably before 17 the prehearing conference and the first round of 18 discovery in a proceeding. 19 Now, the Department of Energy can 20 request these filings on an individualized basis, pursuant to RSA 365:6, our authority to inspect 2.1 2.2 books and records of a regulated utilities, once 23 a petition is actually filed. But, as a matter

of maybe efficiency and transparency, I might

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         encourage the Commission to consider either (a)
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         posting those live Excel spreadsheets to the
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         docketbook website of that particular proceeding
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         for any potential interested parties to review,
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         or (b) direct the utilities to add at least the
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         Department of Energy and Office of the Consumer
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         Advocate to that same email on which they
         transmit the Excel file to the Commission on a
 8
         going-forward basis, and starting with the
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10
         utility appearing before you today.
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                    CHAIRWOMAN MARTIN:
                                        Thank you, Mr.
12
         Buckley.
                    I'd have to go back and look at the
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14
         language where that was filed. I definitely
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         remember the issue coming up related to the live
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         Excel spreadsheets, but I would need to go
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         revisit the language that specifically was there.
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                    Ms. Chiavara, do you have any reactions
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         to that?
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                    MS. CHIAVARA: I do. A couple,
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         actually.
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                    As a first matter, posting these live
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         Excel spreadsheets publicly to the docket page
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         could raise some issues for Eversource, as some
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of these formulas and calculations I think could be characterized as "proprietary". And, so, we would like to probably further examine that for claims of confidentiality.

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Additionally, as a general matter, it seems that Eversource had some concerns that, if this were to be made as a general requirement, a requirement of general applicability, it might be the kind of change that would require a rulemaking.

And there is also a concern that if
these Excel workbooks were to be made generally
available, that there is concern of how they
would be used outside of the technical session or
hearing process, namely, if alternative
calculations were to be made, and they weren't
able to be addressed in a hearing setting.

As far as adding the DOE and OCA to a discovery list, as far as submitting these throughout the discovery process, even if we were to claim them as confidential, I don't see an issue with adding the DOE and OCA to the distribution of those, in addition to the Commission.

CHAIRWOMAN MARTIN: Okay. Thank you for that.

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I think the issue that the Commission is faced with, or has been faced with since July 1st, is that at times during hearings we hear discussions about things, and, in fact, I'm remembering the proceeding where this came up, specific discussions related to the live Excel spreadsheets, but we actually did not have those, and could not go back and make any review on our own. And, since we have to make an independent determination, that creates an issue for us.

And, so, I think, generally speaking, we're looking at how to have the information we need to make our decisions available to us directly, and have it available at a time when we can actually make use of it in comparing, and looking at questions and things.

So, I put that out there for your discussion as well, and certainly welcome any proposals. But that is something that needs to be resolved on the going forward, so that, in the case I'm thinking of, it was at the very end, you know, in the hearing process, it's really too

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                The Commission needs to have access to
         some of that kind of information in order to be
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         prepared for the hearing and decision-making.
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         Especially in cases where we're trying to make a
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         decision very, very quickly, there's not a lot of
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         time after.
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                   So, there's a struggle there. I think
         we're all faced with trying to figure that out,
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         and certainly we are open to reasonable
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         suggestions along those lines.
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                   So, we'll take this one under
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         advisement and get back with further guidance on
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         that. Okay.
                                  Thank you very much.
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                   MR. BUCKLEY:
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                   CHAIRWOMAN MARTIN: Mr. Buckley,
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         anything else?
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                   MR. BUCKLEY: No. That's all we have
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         as far as preliminaries.
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                   CHAIRWOMAN MARTIN: Okay. Anything
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         else from you, Ms. Chiavara?
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                   MS. CHIAVARA: No preliminary matters.
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         Thank you.
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                   CHAIRWOMAN MARTIN: All right.
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         let's hear your initial positions, starting with
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Ms. Chiavara.

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MS. CHIAVARA: Thank you. Sorry. Just give me one moment.

The proposed revised rate at issue in this docket arose as a compliance item to Section 14.6 of the Settlement Agreement in the Eversource distribution rate case, which was Docket Number DE 19-057, and approved by Order 26,433.

The Settlement required that, within six months of approval of the Settlement,

Eversource would remodel its existing Residential Time-of-Day rate. The rate would still have two parts, peak and off-peak, but the peak period was to be no longer than 8 hours. The resulting revised Optional Residential Time-of-Day rate before the Commission in this docket has a peak period that's been reduced from 13 hours to 7 hours, in line with the Settlement. This new reduced peak period of the revised Time-of-Day rate create savings potential for residential customers.

The Company has conducted and provided analysis demonstrating bill impacts to customers

for the various rates, so that customer outreach and education may be done, and customers can be well-informed to select the rate that results in the most savings based on their usage.

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In regards to the Company's request for transition time between approval and implementation of the proposed rate, the need for such a transition will be determined by whether the existing Time-of-Day rate is retired. Currently, there are approximately 45 customers on existing Residential Time-of-Day rate. customers have meters that are suited only for the existing rate. Moving any of those customers to Residential Rate R or the revised Time-of-Day rate would require installation of a new meter. Because of this, retiring the existing Time-of-Day rate could be problematic for those 45 or so customers, and require some sort of time period between approval and implementation of the proposed rate. If, however, the existing rate remains available to those customers, the proposed rate most likely could be implemented upon approval, or closely to approval.

The Company's existing billing systems

are ready and able to deploy the proposed rate. However, if it were to become implemented and available upon approval by the Commission, the Company still may need some time to prepare the new meters that would need to be installed for any customer who decides to take the rate.

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Distribution permitted by the Commission between approval and implementation of the proposed rate would be devoted to customer outreach and education, so that Eversource's residential customers, particularly those already on the existing

Time-of-Day rate, may evaluate their options and select one that best suits their energy needs.

The savings potential of this newly revised optional rate depends largely on the percentage of customer energy usage during the peak period, but the savings potential is real for all residential customers. The proposed rate was designed to be revenue neutral to current residential rates, and does not create a cross-subsidy from any other rate class.

Should the Commission decide to approve this proposal, adding this rate option to

Eversource's current rate offerings, would result in continuing just and reasonable rates consistent with the public interest.

And that's all I have. Thank you.

CHAIRWOMAN MARTIN: Thank you, Ms.

Chiavara. Mr. Buckley.

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MR. BUCKLEY: Thank you, Madam Chair.

The Department of Energy Regulatory
Support Division is still evaluating the issues
raised in the instant Petition, but appreciates
the efforts of Eversource to satisfy the intent
of the 19-057 Settlement. From the Division's
perspective, time-of-use rates are incredibly
important to get right, particularly at the
state's largest electric utility, and
particularly at a time when more and more
consumers are engaging with electric vehicles and
equipment that can help them take advantage of a
well-designed time-of-use rate.

Sending accurate and well-designed price signals, based on the marginal cost to serve, at times of day when the cost -- when that cost is actually highest, is the lowest cost tool this utility, and this Commission, have to reduce

usage at peak, slow the need for capacity-related investments, and lower overall system costs.

Translation: Encouraging those who can shift their energy usage from peak usage periods can, in fact, lower everyone's rates.

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To that end, the Division looks forward to a docket process, and particularly the discovery process, where it can further review several of the issues in this proposal, including whether the customer charge of \$32.08 a month, which is twice the Company's normal residential customer charge is appropriate, or whether more of that charge should instead be recovered via volumetric rates; whether the differential between the on-peak distribution rate and the off-peak distribution rate is adequate and reflective of the true long-run marginal cost to serve; whether an imputed time-varying Energy Service offering, similar to what the Company provides in Connecticut, might be more appropriate for New Hampshire than the flat rate provided in this proposal; whether a 7-hour peak period is appropriate, or might cause customer confusion, in light of the Commission's

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         preexisting statewide guidance in the electric
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         vehicle proceeding, regarding the peak period
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         that should be no longer than 5 hours; and the
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         impact of transitioning the Company's
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         approximately 45 existing R-TOD customers to Rate
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         R, and what an appropriate timeline for
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         implementation of an overhauled residential
         Time-of-Use rate might be.
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                    The Department of Energy's Division of
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         Regulatory Support looks forward to working with
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                       The Office of the Consumer
         the Company.
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         Advocate, and the various intervenors, to
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         evaluate these and any other issues that might
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         arise, and to try to reach an amicable resolution
         of those issues that we have outlined this
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         morning.
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                    Thank you.
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                    CHAIRWOMAN MARTIN: All right.
                                                     Thank
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         you, Mr. Buckley.
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                    Commissioner Goldner, do you have
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         questions?
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                    COMMISSIONER GOLDNER: I do.
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         what I would like to do, Chairwoman, if you're
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         okay with it, is to go through a list of
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concerns, and maybe either raise them as statements or as rhetorical questions, just to put the concerns in front of the parties. Would that be -- would that be acceptable?

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CHAIRWOMAN MARTIN: That's fine with me. Go ahead.

through the testimony and the docket, I'm very interested in the technology piece of this. The statement was made, even I think in opening, that the ratepayers that are currently under this scheme would need new -- new devices to -- new metering to read the information. Which seems a little baffling, if you're moving to Rate R, it sort of doesn't make sense to me that you would need a new meter to read a constant rate. So, that's kind of one piece of it.

And, secondly, and I think this is to Mr. Buckley's point perhaps, the idea behind time-of-use rates is sort of, you know, real-time metering, back office processing, reducing peak load, and these kinds of things, which I -- which didn't seem to be the direction that things were going. So, I'm wondering -- I'm wondering about

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         that as well.
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                    CHAIRWOMAN MARTIN: Commissioner
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         Goldner?
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                    COMMISSIONER GOLDNER:
                                            Yup.
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                    CHAIRWOMAN MARTIN: Ms. Chiavara has
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         her hand up. And, to the extent the parties have
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         some responses to that, it certainly would be
         helpful to have them.
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                    COMMISSIONER GOLDNER: Oh, perfect.
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         That would be great.
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                    MS. CHIAVARA: Yes. I can speak to the
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         new metering issue to the -- to my limited
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         knowledge of metering.
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                    It's my understanding that it's not so
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         much that a new device would be needed, it's the
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         calibration of the meters for the customers on
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         the existing Time-of-Day rate are -- they're
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         calibrated for those peak and off-peak periods.
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         And, so, to move to the Residential Rate R, it
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         would just require a general usage meter or one
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         that's not calibrated for a peak and off-peak
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         period.
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                    And, since the proposed rate has
         different peak periods, that would likewise need
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a new calibration. So, it's not necessarily a new type of meter or a new category of meter.

It's just a calibration issue.

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request would be then, when you're talking to the technical team, to understand more about that.

Because, if you have two rates, and the meter is capable of capturing two rates, and you're putting the two rates into one rate, one would assume that that would be possible with the existing meter.

Maybe it needs to be recalibrated, but I don't grasp yet why you would need a different meter. So, maybe it's a question for the technical team, you know, down the road.

Right. Okay. So, the new meters that would get put in for this new rate, R-OTOD-2, are those real-time meters? Or, you know, what's the technology behind what's required to move to the new rate, assuming that they don't go to Rate R? Would be a separate question, again, and these can all be rhetorical for today, but these are things -- I'm just trying to understand the technology picture. So, I think the Commission

will be very interested in this, the technology that's required, the costs that are required for the new technology, why the new technology is required, this kind of thing. So, I'll just put that out there.

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In the pricing on -- oh, let me just quote the table here, just so everybody knows where I am. So, in the testimony of Mr. Davis, there's no change in the Energy Service Charge, I think it's "6.627 cents per kilowatt-hour". Yet, sort of to Mr. Buckley's point, the idea is to reduce generation. So, I'm sort of -- sort of trying to understand a little bit better about the rate schedule and why it's structured the way that it is. Again, perfectly fine for that to be rhetorical and down the road.

And then, there's a complete change from the old rate to the new rate, OTD-1 versus -- OTOD-1 versus OTOD-2, between distribution and transmission. It really flip-flops. It goes from -- it goes from heavy weighting on one versus a heavy weighting on the other between the two rates. So, I think the Commission will be very interested in why that's

happening.

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Let's see. Bear with me a second here.

A technical question that might be -- this might
be answerable today, but these rates I believe
are for all residential or for residential
customers. Is there a separate docket, separate
proceeding, separate schedule for C&I customers
or how are C&I customers being treated?

MS. CHIAVARA: Commissioner Goldner, this is just for a Residential Time-of-Day rate. There is no commercial/industrial equivalent design at this time.

COMMISSIONER GOLDNER: Okay.

MS. CHIAVARA: As to your brief
questions, if you'd like, we have Mr. Davis here,
if you would like him to speak to those
questions, the two prior questions that you just
asked, Mr. Davis could provide an explanation at
this time. If you'd like? If you would like
them to remain rhetorical, to be addressed at the
tech session, that's fine, too?

COMMISSIONER GOLDNER: That would be helpful. But why don't we -- let me just, if you don't mind, complete the question on C&I. Does

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         that mean that there's no time-of-use rates
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         available to C&I customers today? Is that how I
 3
         should read that?
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                   MS. CHIAVARA: I would have to
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         double-check and see. I know that I believe
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         there's metering capabilities of C&I customers to
 7
         read -- I would hesitate to provide an answer at
         this time. I do know that we haven't developed
         one for purposes of this docket.
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                   COMMISSIONER GOLDNER: Okay. Perfect.
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         Yes, we'll make that one, in fact, a rhetorical
12
         one.
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                   MS. CHIAVARA:
                                   Thank you.
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                   COMMISSIONER GOLDNER: Thank you.
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                   MS. CHIAVARA: Okay.
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                   COMMISSIONER GOLDNER: Thank you.
                                                       Yes.
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         If Mr. Davis would like to touch on the
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         structure, that would be very helpful. I'm
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         sorry, I'm getting an echo here.
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                   CHAIRWOMAN MARTIN: Commissioner
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         Goldner, let me just ask if we can bring -- oh,
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         we have Mr. Davis. I want to check in with Mr.
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         Buckley, as to whether he has any objection to
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         proceeding in this fashion? And also note that
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         Mr. Davis is not sworn. So, this would be just
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         for informational purposes. Mr. Buckley?
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                   MR. BUCKLEY: No objections to
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         proceeding in this fashion.
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                    CHAIRWOMAN MARTIN: Okay. Go ahead,
         Commissioner.
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                   COMMISSIONER GOLDNER: Yes.
                                                 If I could
         just orient Mr. Davis to the testimony, on Bates
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         Page 021, there's a very nice chart that talks
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         about the old rate, the old OTOD rate, and the
         new Rate, let's call them "1" and "2". And
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         there's a strong movement from distribution to
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         transmission, in terms of the weighting, in terms
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         of how the old rate was structured and the new
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         rate was structured. And I'm just very
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         interested to know the logic behind, you know,
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         why those rates were changed so drastically, if
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         they were, from Rate 1 to Rate 2?
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                   MR. DAVIS: Thank you, Commissioner.
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         Yes, I'd be glad to give some insight there.
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                    It is important maybe to just give you
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         a little background. The rates that we're
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         starting with are Optional Time-of-Day rates for
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         residential.
                        They really are the result of
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unbundling from pre-restructuring, if you will.

So, we had time-of-use components in this optional rate that were not just distribution, not just transmission, they were part of bundled rates. So, when we did unbundle into distribution, transmission, generation, the only component -- components left for time-of-use were the delivery components, distribution/transmission.

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So, in a sense, when that was originally done, twenty plus years ago, we started with time periods that would really have applied to the energy component and others, on a bundled basis, so they weren't broken out. When you unbundle and you pull out generation at a flat cents per kilowatt-hour, and you keep doing that for different components, the sort of leftover falls to distribution, and, in the case, also transmission.

So, one of the really important parts of taking a look at this, particularly in our last rate case, was to understand the underlying cost basis, and particularly distribution. So, coming out of the rate case, we, you know, we had

a Settlement here that we agreed to reevaluate the distribution/transmission components of service, particularly relying on the existing rate, and coming up with a new proposal for the same customers, effectively residential.

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And, as a sidebar, by the way, we do have time-of-use rate elements for our various C&I customers. It depends on the class. But, just as a sidebar, for information, there are also time-of-day components for those other classes.

But, again, focusing back on residential here, the really important part, you know, about the current Time-of-Day rate and the Time-of-Day -- the TOD-2, if you will, is, when we evaluate the underlying costs, we're also looking at the time periods when these costs are concentrated. And we use marginal cost analysis. So, taking a fresh look at our costs, we have a 13-hour period for the peak today. And I would say that largely tracked the types of generation we used to have in place; fossil units that would come on at 7:00 in the morning, and tail off at the end of the day. So, you have this long 12-,

13-hour window, when we owned generation, it was all bundled together.

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Currently, we're looking at market-based pricing for energy supply. We do not, under the current Time-of-Day rate, have a generation Time-of-Day component of rates. It's a flat rate. So, we're starting with the existing structure. The only time-differentiated structure is for distribution and transmission under the current rate.

So, using the same metering technology, and I'll touch on that in a minute, because that's important, too. So, we're really relying on the current technology, not just the meters, but the billing systems, how they're programmed, the ability to implement, in the near-term, a new Time-of-Day rate, for residential customers, is structured still on the same kind of metering/billing structure and process, but we're looking at updating the cost basis, the price basis, the periods in which those costs may be concentrated more in the peak versus off-peak periods.

So, our analysis showed that a period

of less than 13 hours for sure, and as we agreed to, looking at no more than 8 hours, we found that a 7-hour peak generally captures where peak costs occur in a broad enough range. And it certainly is a refresh of what the actual costs are, as well as an appropriate time period to set a peak period, where, and again, this is a two-period rate, so there's a peak and off-peak period. So, you're trying to get that bright line between peak and off-peak periods, but also when would you start that? When in the day does that properly kind of match where costs are higher for peak?

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You also want to, in this case, look at -- we're looking at marginal costs. So, the point here is, if a customer sees a price, and they respond to that, which costs change by reducing usage during that period, and which costs are more fixed and do not change on the basis of kilowatt-hours, if you will, usage?

So, there's a lot of underlying sort of theory and kind of elements of that. But our analysis showed that a 7-hour period, in lieu of the 13-hour period first, does provide us a

strong peak period in which to set those prices. And, again, we're just focusing on distribution and transmission. There are two components of -well, first of all, using existing metering and billing, the transition from the old to the new rate, if you will, really just structurally fits only distribution and transmission. And we're only changing the time period. So, as long as we have meters that can capture the usage in the new time period, and we set the new prices, we don't have an impact to our metering and billing systems, or the metering technology that we're using. So, we're using the same metering technology, programmed to work both with capturing the data and flowing those through our billing system for whatever the new peak period would be. So, I probably said way too much in there all at once. But the key is, when you look at -- I think you said was at Page 21, Bates 021? COMMISSIONER GOLDNER: Yes.

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really looking at not so much the customer

MR. DAVIS: Okay. So, you know, we're

charge, which reflects our customer-related costs, but taking the current Time-of-Day peak periods of 13 hours, and -- during the week, and saying "what's an appropriate new period?" Well, you notice at the bottom of that page, we're showing you the on-peak and off-peak percentages of usage. So, if I look at an entire class of residential customers, under a 13-hour period, a peak period, 41 percent of customers' usage falls into that 13-hour period. When we redefine it to a 7-hour period, we're seeing 24 percent of the usage during the on-peak periods. So, analytically, we took the same class, identified what the usage would be under a 13-hour and a 7-hour peak period definition, and also looked at the costs, and we're focusing on the R-TOD when we're doing our marginal cost analysis.

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So, the dramatic change in pricing that you also see, while we started with unbundled rates that were, as I said, this leftover from restructuring, so, for example, distribution has a 15 cent on-peak, and less than a penny off-peak. Our analysis shows, and this is -- also was presented and discussed in our rate

case, a very much small differential in peak versus off-peak costs. However, for transmission, you're seeing 3 cents peak, and just about 2 cents off-peak. And our analysis, again, marginal cost-based analysis, showed transmission during the peak hours is more like 7.4 cents, and off-peak would be about 1.7 cents.

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So, the dramatic change is really due to updating and refreshing our costs for the new time period. And, basically, what falls out is this very low distribution peak to off-peak differential, about a half a penny, but a significantly higher differential for transmission, about 7.4 cents versus 1.7 cents. So, while it is dramatic, it is an update and a refresh based on current costs.

And, you know, there were some -- there were some guidelines here that were, I wouldn't call them "constraints", they're just basically structurally, use the existing metering and billing processes and technologies. So, the meter swap that Ms. Chiavara mentioned earlier, we have to swap the meter by taking an existing type meter and programming it to the new time

periods. So, it's not so much that we're doing anything dramatically different with the technology, it's just we have to reprogram them.

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Now, with these new prices and the new peak period, customers might also be better off, just based on their peak and off-peak usage, they may be better off on Rate R. So, the reason we brought up Rate R is it's an option customers have. But there's also some tables in here that do some comparisons, depending on what your peak and off-peak usage is, we would, if you -- a customer chooses to go on Rate R, it's a flat rate, the meter technology is a simple monthly kilowatt-hour meter. So, that's a meter swap that simply allows us to place the customer on Rate R with an existing meter technology. either way, when you move from Rate R-OTOD to either Rate R or the new TOD-2, you need the appropriate metering in place. But there's no -we're using existing technologies to accomplish that.

So, I tried to cover a few of the items you had highlighted. And I know this isn't, you know, I'm not sworn in on the record here, but

just for background and insight. And I'm quite sure we'll get into it. Mr. Buckley had a great set of questions, and I look forward to engaging in that. So — but those are some of the key elements that, it's kind of technical, obviously, the basis for these things. But, from the customers' perspective, it's a big change for existing customers. But, also, as we've shown, there's opportunities for savings. It really does depend on what individual customer's usage is in the new peak period, and how their total, you know, their charges would compare. And, again, distribution, transmission, and energy supply, and how those would compare to what they are charged currently under the current TOD rate.

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COMMISSIONER GOLDNER: Just a couple of follow-up questions.

One is, you know, as you mentioned, using a 7-hour peak, that there's -- that's like, you know, 24 percent of the load, I think is the way to read that, which isn't much of a peak, because seven hours in a day is 29 percent of the day. So, there's not much variability in terms of the peak versus the rest of the day. Is

that -- am I reading that right?

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MR. DAVIS: That's correct. But I would say, you know, we were able to look at customer data that showed what they actually use. So, when we overlay the 7-hour window, that's how much of their load was concentrated during that period.

So, if the idea is to find out the amount of the load during this peak period, and price it accordingly, so that, if that's what the customer's utilization is, and if they have the opportunity to shift the load or respond to that, they could move power out of the 7-hour period into the off-peak period.

It is kind of a balancing act when you design the rates. And I will also say, these are designed at a class average level, that's how we design rates generally. But individual customers will have usage that, in some cases, is largely in that peak period; in other cases, a lot of the usage falls out of that new 7-hour peak period.

It's very telling, when you look at the 13-hour window, those are actual customers and what they actually use, you know, that's kind

of -- that's interesting to see what, if you look individual customers, what their contribution to that higher 13-hour window is as a class. But, individually, maybe they use a lot of kilowatt-hours outside of that new 7-hour window. But it's going to vary by customer.

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COMMISSIONER GOLDNER: And I think, you know, Eversource is working to be in compliance, as I think Ms. Chiavara said at the outset, to the federal and the state laws, which is appropriate, of course.

But I think where the benefit would be would be more of what I'll call a real-time program, where you have -- you're dealing with real peaks that happen at random, you know, throughout the year, although I'm sure you have more during the summer, air conditioning, than you do in the winter, would be my guess. But you're trying to -- you know, where that would be where the real benefit would be. So, if a consumer could see "hey, you know, there's a huge benefit to reducing my load at a time when the utility is really struggling", that's the place we're all really trying to get to. This is sort

of a proxy for that, where you're estimating peak loads and hoping that those true peak periods actually fit within, you know, sort of estimated or a normal peak period.

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Is there any program or any plan at Eversource to move to what I'll call more of this "real-time program" that I'm describing? Or is this really the only action going on in response to trying to comply with all of the different statutes?

MR. DAVIS: So, you know, "real-time" is an interesting question, because there's clearly a difference between the supply side, if you will, where you have kind of near real-time, where you have, for example, hourly pricing in the market, versus delivery, where our costs and peaks occur over a broader band, not necessarily real-time.

And, at the same time, we have looked at this, particularly on the generation side. We have -- in fact, we have a sort of a real-time, we call it a "Variable Peak Program" in Connecticut, which has been in place since about 2007, I believe.

So, it's sort of a virtual real-time, where we actually price each day, based on a day-ahead price for energy. Typically, these -- and what we have done typically is focus where those costs vary, let's say, hourly, so that's kind of close to real-time. And there's been various policy directives to pursue that. And, so, in Connecticut, we were able to put in place this Variable Peak Pricing Program. But, generally, I think we've never had more than a dozen customers take advantage of that. But the program is there, it provides information.

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In Massachusetts, we have -- a number of years ago, we proposed a time-varying rate program, again, for the generation component for residential. It wasn't quite real-time, but it certainly had critical peak and something that more approached, you know, narrower periods of -- actually, we'd call customers and let them know there's a higher price, you know, the next day. So, that's typically the way, and that's kind of an industry standard that's out there, where a number of utilities have implemented critical peak pricing.

So, as far as pursuing a real-time program, we have made forays into that. There's a lot of metering and billing and other complexities that that involves. We had run a pilot in Connecticut prior to this program I just mentioned. And it's similar to many pilots, including the DOE — the federal DOE, and a number of other utilities had run. So, we kind of have a sense of what's involved there, and that certainly was looked at in Massachusetts.

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So, I think "real-time -- "real-time pricing" as a concept has been looked at. I think it will continue to be looked at. When we look at time-of-use as a -- just as a general structure, what we're seeing here is on one end of the spectrum. It's the more simpler, static defined periods. As you move to more complexity, for example, in the electric vehicle docket, looking at three periods, three time periods. And, you know, the same analysis occurs. In fact, the underlying analysis that leads us to the pricing, even in this proposal before us today, you know, really keys on looking at hourly pricing, looking at the probability of when load

and price occurs, literally, by hour. So, our analysis really does drill down to hourly-based. And, then, when you roll it altogether, and you look at distribution by itself, you look at transmission by itself, and even generation. But any two components, you want to see "well, when does the cost concentration occur?" So, you can do pricing for distribution, but where costs are higher, marginal costs particularly, for distribution, may not be the same as when transmission occurs.

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In fact, we are billed on the single peak of the month in transmission. Every distribution company in New England is, including Eversource, and that becomes a cost. And you say "well, what's the probability of a customer hitting that peak?"

So, if we price it every single hour, you could argue that there's only one peak in the month for transmission. But, for generation supply, the energy is priced every hour differently, and, you know, whatever the hourly price is, capacity is a single peak of the year.

So, there's just -- these are just to

exemplify the different types of costs, the nature of when they occur. And there's just a lot more to it.

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But I think what we've learned, and the work that's been done so far, and I think what we're doing not only here, but that we've done in the electric vehicle docket, and I think this will continue, I think will keep moving us toward what -- where does real-time pricing, you know, as -- I guess as on the one end of the extreme, versus having a simpler, more stable, easier to understand rate, time-of-use rate, that maybe captures a broader period, I think all of these come into play. It has to be practicable and implementable, too, understandable by customers, something they can respond to. These are optional rates for a reason, I mean, not everybody can respond. And, you know, so, I think that's another element of this.

But, yes, we have, and I expect will continue to look at the whole spectrum of when and where costs occur; what the level of costs are; what can vary by time; what might be more real-time based, versus fixed. Some costs don't

vary by time, some costs don't vary by load. So, you have all of those elements. And, as we continue to break down our costs and evaluate that, it even gets locational. It could get down to not only at a system level, and, in fact, our distribution rates largely have both system level and more local, if not customer-specific, costs. And many of those latter costs do not vary by time, and would not be influenced by real-time pricing.

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intrigued by the technology, because I've seen in Europe, and this was a few years ago, where they actually had sort of tabletop devices that showed the real-time usage, and then had like red, yellow, green, or, you know, "hey, you might want to not run a washing machine right now, or a dryer", and green, you know, "everything is good." And I don't know if that was — if that was sort of a holistic view of the whole power system or whether they were just addressing pieces of it, I don't actually know. But I thought it was interesting, an interesting technical solution to a difficult problem.

Because, from Eversource's perspective, you know, this business of the transmission rate, you know, sort of being, you know, one day a month, well, that would be, if you could signal that to enough people, you might be able to, you know, you might be able to really improve that situation.

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So, I'm just -- my questions are really just related to, I think, signaling that the Commission is very interested in the technical piece and the technology piece, and how this -- how this particular docket is all just, of course, central to what we're talking about, but also the wider view of, you know, Eversource's view of how to handle this moving forward. You know, 30 years from now, people might not even remember that there was a single rate. So, as we transition to whatever happens in the future, I think the Commission is interested in being in the front of that discussion.

And I just want to highlight, I think the problem here is that Eversource is working very hard to be in compliance, but there's no interest in the market. You have 45 customers, I

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         think after 16 years of having this at least in
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         the law. So, you know, I appreciate the
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         situation and the difficulty that Eversource is
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         dealing with here. And, as we work through it,
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         you know, I'm sensitive to the fact that we're
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         only talking about 45 customers, which, if we
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         charged them for even today's docket, the rate
         wouldn't be very good.
                   So, I appreciate your time. I think,
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         let me just check my notes here real quick, that
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         might be all I have for today.
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                    It is.
                           It is. Thank you, Mr. Davis.
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         I appreciate your time.
                   MR. DAVIS: Yes. My pleasure. You're
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         welcome.
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                   COMMISSIONER GOLDNER:
                                           That's all,
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         Chair.
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                   CHAIRWOMAN MARTIN: All right.
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         you. I just have a couple background questions
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         as well.
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                   We have heard about New Hampshire's
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         participation rates, and I think we just heard
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         about some other states as well, the twelve or
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         approximately twelve customers who have taken the
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Connecticut program.

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Do we have any -- has any analysis been done as to why participation is so low? Do you have information on that? And what efforts have been made to encourage participation?

MR. DAVIS: I could speak to that. So, in New Hampshire, I think the start here is more to understand and I think update and refresh rates, understand what those customers, who have been on this rate for quite some time, we haven't had a lot of change. It's been a pretty much, you know, roughly on the order of 50 customers for quite some time who have participated in this. So, I don't think there's been a lot of analysis. I think some of that becomes a need to do some testing and evaluations.

But, at the same time, not looking at

New Hampshire specific, but relying not only on

industry, but also our own experience in other

jurisdictions, and I will talk to Connecticut

particularly, because I mentioned what I called a

"Variable Peak Pricing Program", and, like I

said, about twelve customers on that. But we

also have very much like the proposed rate here

in Connecticut, a residential optional time-of-day rate. And that was implemented about the same time, although we had had it for many, many years. Prior to restructuring, we even had a time-of-use rate for residential customers.

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But we implemented -- we went from a very similar, actually, a 16-hour peak period to an 8-hour peak period, in designing, like I said, right around 2007, the new residential time-of-day rate, and we also had a pretty extensive marketing campaign. So, we went -- I don't recall the numbers prior to implementing the new rate. But, by implementing a new time-of-day period, with similar transmission differentials that we have in this proposal, there is, in fact, other components of rates, we have more components in Connecticut than New Hampshire, but there are other time-of-day rates -- components. But we have on the order of about 500 customers who are participating in this.

Now, I think we had an increase of about maybe 200 of those, perhaps 250, were new following our campaign, customers who had

switched. So, in spite of the campaign, and we've been asking the same question. We've had sessions in front of the regulators in Connecticut just discussing this. But a lot of customers, in spite of the marketing and education, chose not to switch. So, meanwhile, I think the customers who have switched have stayed on the rate and sustained it.

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We also, trying to think what else, we had also implemented mandatory time-of-day rates for other classes. And I want to say, obviously, there is no opt-out. It's simply, where we implemented mandatory rates, that was implemented. We did full cost analyses.

So, we have, I think, cost-reflective time-of-day rates, and particularly as an option for residential customers. It's not clear why more customers have not switched. So, I think that's an area that I think would be sort of ongoing and important to look at that on an ongoing basis.

The Variable Peak Pricing Program, with the very small number of customers, that's more real-time, because that's priced out daily. It's

not clear there why more customers have not. And I think there's more complexity, more involvement by customers, and actively manage and pay attention to decide whether a high price the following day is something they want to respond to. But I think more work needs to be done there to better understand that.

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I think, even here, with this proposed rate, I mean, we would certainly be performing outreach and communicate to customers. And it would be available to not just these 45 customers, but also other Rate R customers. So, they, in fact, could also, if interested, investigate, and if they so choose, request to be placed on this new rate as well. So, sort of at the beginning, I would say.

CHAIRWOMAN MARTIN: So, I'm curious what the messaging is. When you did the campaign or when you do this outreach, what is -- how is it portrayed? What are the benefits to customers for participation that's included in the messaging?

MR. DAVIS: Yes. I mean, I don't have all the details at the top of mind. But I do

remember one of the big taglines we had was "Wait till 8:00". In other words, we basically announced and provided a lot of information about what the new rate is, what it looks like. And, again, this is typically to customers who were not on a time-of-day rate. So, this went out to all customers. We had all various forms of, you know, media channels. But the campaign really, you know, was basically designed to inform and identify potential savings. We had some tools in The difficulty with customers who don't place. already have information about their time -- when they're using energy, is it's kind of difficult to say -- to guesstimate what their usage might be. So, we certainly had to provide some education/information outreach, and help customers, in some cases, do self-evaluation to try to better understand that. But then there were, obviously, potential savings. You know, "if you use the following" -- "if your usage is X percent peak versus off-peak, you know, here's what, if you switch, what the bill impact might be. And, also, if you do move onto this rate, and you're able to respond, potential additional

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savings that are available."

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So, there was a fair amount of information to provide the basis for customer decisions, and also, just generally, what time-of-use rates are. That alone was a question, like "what is" -- a lot of folks were very confused or just weren't aware of time-of-use rates. So, this was a pretty, I mean, a legislatively-driven, regulatory-driven, and public policy-driven kind of program, not just for residential, but it certainly -- there was a huge push. And this is where we are.

We've had a slow, you know, maybe a few customers every month who have gone onto this rate. I think also the prospect of competitive supply puts a challenge out there. Customers who, particularly at that time was, you know, a very -- very large portion of the bill under a rate -- unbundling transition plan was the generation piece of the bill. And, while we might offer generation supply on a time-of-use basis, those who switch wouldn't necessarily have that supply. I mean, they would have to go by whatever the competitive supply is based on. And

that also poses a lot of complexity with billing and all the protocols that go along with, you know, whether the supplier bills the customer bills, or the company bills on behalf of the supplier. So that — and that's a central issue here, as well as at any other state I'm aware of, the competitive supply aspect isn't necessarily priced on a kilowatt-hour basis — a time-of-use basis. And, so, you know, the savings aren't as clear when you have that variable.

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So, that's another -- those are good examples of challenges and considerations. And, so, just trying to understand and market time-of-use rates, and also address the extent to which a customer may achieve bill savings, and what it would take for them to actually achieve those, I think are all central issues that come along with introducing particularly a new time-of-use rate, in this case, with a new period.

CHAIRWOMAN MARTIN: Thank you. That was very helpful.

Mr. Buckley, is the optional residential program that Mr. Davis just mentioned

in Connecticut, is that what you were referring
to?

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MR. BUCKLEY: In my comments earlier, I was referring to specifically the program or the rate design in Connecticut, where the Company offers an imputed time-differentiated supply rate. That is something that I think, in this proceeding, we could continue to examine the relevance of for New Hampshire.

I know it was something that the Commission had discussed in its 20-004 order in the electric vehicle docket. Now, I don't know that the findings in that determination really necessarily carry over to the rate we're talking about now. But it's certainly something that we intend to further explore the relevance of in discovery.

CHAIRWOMAN MARTIN: Okay. Thank you.

And, Mr. Davis, we heard Mr. Buckley
reference the "5-hour period". Did you also look
at a 5-hour period?

MR. DAVIS: In the proposal before us?

CHAIRWOMAN MARTIN: No, I understand

you have the 7 hours. But I think Mr. Buckley

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         was pointing to the 5-hour period that's in
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         another docket. And I just wondered --
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                   MR. DAVIS: Yes.
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                   CHAIRWOMAN MARTIN: -- whether you had
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         analyzed that as a potential?
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                   MR. DAVIS: We had analyzed it
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         subsequently in the other docket. I want to say
         we actually did look at it here as well.
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                   CHAIRWOMAN MARTIN: And what did you,
         if you recall off the top of head, you said the
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         7 hours was "24 percent". Do you know what the 5
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         hours was?
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                   MR. DAVIS: I do not have that offhand.
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         That's certainly something I would be glad to
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         bring to the table.
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                   CHAIRWOMAN MARTIN: Okay.
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                   MR. DAVIS:
                                I would say, I think we
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         ended up focusing heavily on the 7- versus 6-hour
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         period, and whether there was, you know, the
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         proper alignment between distribution and
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         transmission of that.
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                    I also just want to add for what Mr.
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         Buckley just referred to, the imputed rate is
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         part of that Connecticut optional residential
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time-of-day rate. And that was a policy decision, basically, where we weren't seeing a huge differential at the time between peak and off-peak for the generation component, and based on an 8-hour period, and evaluation by staff in Connecticut. And then, further analysis that we performed, it was determined that, as a policy measure, we should impute three and a half cents between the peak and off-peak for an 8-hour period. Though, the underlying costs are different, but that was sort of a -- not necessarily cost-based, but a decision that we want to send a signal by forcing a three and a half cent price difference. The prices in that, particularly in that component, as I was discussing earlier, change quite frequently. They change every hour. And, in a given year, you'll see significant differences between peak and off-peak pricing on a cost basis.

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CHAIRWOMAN MARTIN: I know we don't have a lot of customers in the program here, and it sounds like you have more experience elsewhere. But have you done an analysis of whether this is actually changing customer

behavior, in New Hampshire or elsewhere?

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MR. DAVIS: We have not, not here. I would say, relying on -- we had a study in Connecticut, which led us to -- we ran a critical peak pilot program. The experience in Europe, we did the same thing. We had an orb placed in customers' homes, and it would glow different colors. And customers would get a kind of visual sense of whether prices were going to be increasing and whether they should respond to that.

So, analytically, we do have -- I don't have the metrics, and I'd have to do a little digging, but there were both participation rates, because, after so many calls to respond and either shift your load or pay higher prices, customers started opting out. So, you had that. But you had to incentivize customers to participate. But, at the end of the day, there was responsiveness to the pricing. So, we were able to measure that. And we certainly have some reports. And they're kind of consistent with, I mentioned earlier, older DOE reports, DOER, those kind of showed the similar -- same kinds of

things, and other utilities have implemented critical peak pricing similarly, have seen some responsiveness. And that's sort of the expectation you might expect for those customers who would opt into this rate what they would experience.

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CHAIRWOMAN MARTIN: Okay. Thank you.

We heard about the options that a customer -- these current customers might have or customers generally. Is there a plan as to how you will communicate what the options are related to this program, and especially for those customers currently on it, what options they will be informed of?

MR. DAVIS: Yes. We would, you know, communicate with customers, I think it would be like either -- either, and/or letter and email, if you will, to, first of all, provide, you know, information about the program, but also to try to provide specific -- customer-specific information about what their potential savings might be or the impacts of either our R-TOD-2 or Rate R as options.

I think some of -- some of what we

would actually do in education and outreach, I think we do look a little bit for guidance, depending on, you know, what we proposed. And I think there's a number of aspects of what our outreach would involve that would be somewhat informed by the Commission's guidance. But I think, clearly, information about, you know, awareness and education about the rate change, what the options are, specifically Rate R versus R-TOD-2, and, you know, maybe process as well. But, you know, any information we can provide, for example, information that is in the filing provides, you know, basically a spectrum of bill impacts. To the extent we can hone in on individual customer's usage, for example, if they're at that 24 percent, and they know that, and we have information to inform that, we could probably identify, compared to current billing, what the difference in the charges will be under a bill. And, to the extent we don't have specific enough information, we can provide enough information to estimate that. So, information like that would be part

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of, you know, the information customers need, so

they know about the choices and are able to make an informed decision.

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CHAIRWOMAN MARTIN: That was going to be my follow-up question. Whether, in cases where you have provided customer-specific information, is that a -- on request by the customer, you provide general information, and then they say "I'd like more information"? Or is it something you provide just outright?

MR. DAVIS: So, there would -certainly, outright would be general information.

And, if we have -- are able to do sort of "most
beneficial rate" type analysis, where we can have
that information as I just mentioned, we could
inform them that the impact would be X, if their
usage is, you know, making the assumption that,
in the future, you would have the same type of
usage.

So, we certainly know what customers individually use on the current rate. And, to the extent we can also provide information about what their usage would be under a new time period, also at the new pricing, and what that bill impact would be, I think that would be key

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         information we would want to provide as much as
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         possible to each individual customer as part of
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         that communication and outreach.
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                    CHAIRWOMAN MARTIN: All right.
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         you.
                    MR. DAVIS: So, it's a small number of
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         customers. And I think we feel not so much that
         a campaign approach, but more targeted to those
         individual customers on the rate today would be
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         most appropriate.
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                    CHAIRWOMAN MARTIN: All right.
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         you, Mr. Davis. All that information is really
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         helpful.
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                    Commissioner Goldner, do you have any
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         other questions?
                    COMMISSIONER GOLDNER: I do have a
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         quick follow-up based on the Chairwoman's
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         questions.
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                    I'd like to encourage, when we -- as we
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         go through the process, that the Commission will
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         want to see the real costs, you know, revenue
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         neutral, I think as you've designed it today.
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         there are any incentives or any other sort of
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         adjustments made to those real costs, the
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         Commission would want to know what those were and
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         why those were made.
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                    So, I just want to maybe give some
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         headlights on that at the outset.
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                    MR. DAVIS: Absolutely.
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                    CHAIRWOMAN MARTIN: And I think adding
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         to that, just the costs of the program, so those
         would be some of them, but the costs associated
         with running the program in general.
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                    All right. I think those are all of
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         our questions.
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                    To Mr. Buckley, Ms. Chiavara, do you
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         have any follow-up, or otherwise we can let you
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         get to the tech session?
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                   MS. CHIAVARA: I have nothing to add,
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         no.
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                    MR. BUCKLEY: Nothing on our end
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         either.
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                    CHAIRWOMAN MARTIN: All right. Then, I
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         believe, Mr. Buckley, can you confirm this Webex
         will be used for the tech session?
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                    MR. BUCKLEY: Yes, I believe that is
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         the case.
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                    CHAIRWOMAN MARTIN: Okay. So, folks
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should stay on this Webex after the end.
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                    With that, I will adjourn this
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          prehearing conference. Let you get to the tech
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          session. Off the record.
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                     (Whereupon the prehearing conference
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                    was adjourned at 10:14 a.m.)
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